

Message Text

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ACTION EUR-25

INFO OCT-01 SAJ-01 ISO-00 IO-14 SAM-01 CU-05 ACDA-19

CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07

PA-04 RSC-01 PRS-01 SP-03 SS-20 USIA-15 SWF-02 AID-20

CEA-02 COME-00 EB-11 FRB-03 CIEP-03 STR-08 TRSE-00

LAB-06 SIL-01 OMB-01 AGR-20 DRC-01 AEC-11 SCI-06 /236 W

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R 181759Z SEP 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 5120

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY MOSCOW

AMEMBASSY WARSAW

AMEMBASSY ATHENS

AMEMBASSY LISBON

USMISSION NATO BRUSSELS

USMISSION EC BRUSSELS

USDEL MBFR VIENNA

USMISSION BERLIN

AMCONSUL BREMEN

AMCONSUL DUSSELDORF

AMCONSUL FRANKFURT

AMCONSUL HAMBURG

AMCONSUL MUNICH

AMCONSUL STUTTGART

UNCLAS SECTION 01 OF 02 BONN 14803

E.O. 11652: N/A

TAGS: PFOR, GW

SUBJECT: GENSCHER'S FOREIGN POLICY STATEMENT

SUMMARY: GENSCHER'S BUNDESTAG SPEECH PLACED HEAVY EMPHASIS

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ON WESTERN EUROPEAN UNIFICATION, WHICH HE SAID REMAINS

THE FRG'S MAJOR FOREIGN POLICY GOAL. THE STATEMENT CONTAINS NO SURPRISES IN THIS OR OTHER AREAS. THE OPPOSITION FOUND LITTLE TO CRITICIZE AT THIS POINT, BUT IS PRESSING FOR EARLY DEBATE ON CSCE. END SUMMARY

1. HIGHLIGHTS OF THE BUNDESTAG'S FIRST PLENARY SESSION FOLLOWING THE SUMMER RECESS WERE FINANCE MINISTER APEL'S BUDGET MESSAGE AND FOREIGN MINISTER GENSCHER'S FOREIGN POLICY STATEMENT. THE OPPOSITION WAS CLEARLY MORE INTERESTED IN THE BUDGET MESSAGE, WHICH WILL BE DEBATED TOMORROW. THE STATEMENT ON FOREIGN POLICY AND THE ENSUING DEBATE WERE BRIEF AND VERY MILD IN TONE.

2. GENSCHER SAID THAT THE GOVERNMENT'S FOREIGN POLICY SHOULD STILL BE CHARACTERIZED AS ONE OF "CONTINUITY AND CONCENTRATION." ITS MAJOR GOALS WOULD BE TO PUSH FORWARD WITH THE PROCESS OF EUROPEAN UNIFICATION, TO STRENGTHEN THE ATLANTIC ALLIANCE, AND TO CONTINUE EFFORTS TOWARD DETENTE.

3. WEST EUROPEAN UNIFICATION: GENSCHER EMPHASIZED THAT THE CENTRAL THEME OF THE FRG'S FOREIGN POLICY CONTINUES TO BE EUROPEAN UNIFICATION, INVOLVING NOT ONLY PROGRESSIVE ECONOMIC INTEGRATION BUT ALSO CLOSER CO-OPERATION IN FOREIGN POLICY. HE SAID THAT THE PRIMARY TASK AT THIS POINT IS THE RESTORATION OF ECONOMIC STABILITY IN WESTERN EUROPE AND THAT THE FRG AND FRANCE ARE IN BASIC AGREEMENT ON THIS. ALTHOUGH MUCH REMAINS TO BE DONE PARTICULARLY IN THE AGRICULTURAL AREA, THE NINE ARE MAKING PROGRESS AS SHOWN BY THEIR AGREEMENT TO WORK TOWARD A COMMON ENERGY POLICY, A COMMON COMMERCIAL POLICY TOWARD COMMUNIST COUNTRIES, AND THEIR DISCUSSIONS ON FOREIGN POLICY QUESTIONS.

4. THE UNITED STATES: GENSCHER SAID IT CANNOT BE REPEATED OFTEN ENOUGH THAT THE ATLANTIC ALLIANCE AND THE US PRESENCE IN EUROPE ARE INDISPENSABLE. HE SAID THAT ALTHOUGH MANY HAD THOUGHT AT THE BEGINNING OF THE YEAR THAT THE EUROPEAN UNIFICATION PROCESS WOULD BRING EUROPE INTO OPPOSITION WITH THE UNITED STATES, "MUCH UNCLASSIFIED

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HAS CHANGED IN THIS REGARD." FOR EXAMPLE, HE ASKED WHO CAN BELIEVE NOW THAT THE QUESTION OF TRANSATLANTIC CONSULTATIONS APPEARED TO BE A SERIOUS PROBLEM AT THE BEGINNING OF THE YEAR. GENSCHER NOTED THE "REPEATED AND THOROUGH EXCHANGES WITH SECRETARY KISSINGER" IN RECENT MONTHS AND PRESIDENT FORD'S LETTER TO CHANCELLOR SCHMIDT AS EVIDENCE OF THE FURTHER DEVELOPMENT OF CLOSE AND CONSTRUCTIVE TIES WITH THE UNITED STATES. HE SAID

THAT HE AND CHANCELLOR SCHMIDT WILL BE FOLLOWING UP
VERY SOON ON PRESIDENT FORD'S INVITATION TO VISIT
WASHINGTON.

5. GREECE: GENSCHER SAID THAT THE FRG IS READY TO
SUPPORT EFFORTS TOWARD THE RESTORATION OF DEMOCRACY
IN GREECE AND OF GREECE'S RELATIONS WITH WESTERN EUROPE
AND WILL HELPGREECE ECONOMICALLY. HE EMPHASIZED,
HOWEVER, THAT THE FRG REGRETS THE GREEK WITHDRAWAL
FROM THE MILITARY ORGANIZATION OF NATO AND SAID THAT
GREECE'S ASSOCIATION WITH THE EC ETC. COULD NOT REPLACE
ITS PARTICIPATION IN NATO.

6. THE USSR AND EASTERN EUROPE: GENSCHER SAID THAT
THERE WOULD BE PROBLEMS BUT THAT THE GOVERNMENT THINKS
FURTHER PROGRESS IS POSSIBLE. HE NOTED THE INCREASE

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IN THE NUMBER OF ETHNIC GERMANS LEAVING THE USSR AND
THE FRG-POLISH DISCUSSIONS OF HUMANITARIAN QUESTIONS
AND SAID THAT IN GENERAL THERE IS "A POSITIVE TREND" IN
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THE FRG'S RELATIONS WITH THE EAST. HE EMPHASIZED, HOWEVER, THAT THERE ARE PROBLEMS INVOLVING BERLIN WHICH CANNOT BE OVERLOOKED, THAT THE QUESTION OF WEST BERLIN'S TIES WITH THE FRG IS OF "VITAL INTEREST" AND THAT FRG-USSR "BILATERAL RELATIONS COULD NEVER BE ANY BETTER THAN THE SITUATION IN BERLIN." GENSCHER SAID THAT THE GOVERNMENT IS CONVINCED THAT THE FOUR-POWER-AGREEMENT ON BERLIN OFFERS SUFFICIENT POSSIBILITIES TO FURTHER THE INTERESTS OF THE CITY. HE NOTED THAT THE FULL APPLICATION OF THE AGREEMENT NECESSARILY INVOLVES STRICT ADHERENCE TO ITS PROVISIONS INCLUDING THE PROVISION THAT BERLIN IS NOT A CONSTITUENT PART OF THE FRG. HE SAID THAT THE GOVERNMENT TAKES FOR GRANTED THE NECESSITY FOR CLOSE CONSULTATION WITH THE THREE WESTERN ALLIES.

7. CSCE, MBFR, DISARMAMENT, DEVELOPING COUNTRIES:
GENSCHER BRUSHED OVER THESE TOPICS VERY LIGHTLY. HE SAID THAT THE FRG WOULD CONTINUE TO HOPE FOR SPEEDY PROGRESS IN CSCE BUT THAT THERE ARE STILL SOME IMPORTANT PROBLEMS WHICH MUST BE DEALT WITH MORE THOROUGHLY BEFORE ONE COULD PREDICT WHEN THE CONFERENCE MIGHT END. HE EMPHASIZED THAT THE FRG WOULD CONTINUE TO INSIST THAT NO MBFR AGREEMENT BE BASED ON A "SPECIAL TREATMENT" OF THE FRG. HE INDICATED THAT HE WOULD DISCUSS THE FRG'S POLICY TOWARD DEVELOPING COUNTRIES IN HIS ADDRESS TO THE UNITED NATIONS NEXT WEEK.

8. WERNER MARX, SPEAKING FOR THE CDU, FOUND VERY LITTLE TO CRITICIZE. HE SAID THAT THE CDU ALSO BELIEVES IN THE PRIMACY OF WESTERN EUROPEAN UNIFICATION

AND WILL BE WATCHING TO SEE HOW THE GOVERNMENT'S
POLICY DEVELOPS IN PRACTICE. HE TOOK ISSUE WITH
SCHMIDT'S CRITICISM OF THE EC COMMISSION AND CHIDED
SCHMIDT FOR NOT TAKING GENSCHER ALONG FOR THE DISCUSSIONS
IN ITALY. MARX SAID THAT THE CDU'S MAIN CONCERN IN
THE FOREIGN POLICY AREA IS CSCE AND IT IS ANXIOUS
THAT THIS ISSUE BE DEBATED IN DETAIL BEFORE SCHMIDT
AND GENSCHER DEPART FOR MOSCOW ON OCTOBER 28.
(THE CDU SUBMITTED A LENGTHY WRITTEN QUESTION ON
CSCE IN JULY; THE GOVERNMENT HAS NOT YET SET A DATE
FOR ITS REPLY, BUT GENSCHER SAID THAT IT WOULD BE
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"SOON.")
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